

# **EXHIBIT 14**

004034

THE WHITE HOUSE

WASHINGTON

November 3, 2017

MEMORANDUM FOR

MS. LISA D. KENNA  
Executive Secretary  
Department of State

MS. TASHINA GAUHAR  
Associate Deputy Attorney  
General  
Department of Justice

MR. SCOTT KRAUSE  
Executive Secretary  
Department of Homeland Security

GEN JOHN F. KELLY, USMC (RET)  
Assistant to the President  
and Chief of Staff

MS. KIRSTJEN NIELSEN  
Assistant to the President  
and Principal Deputy Chief of  
Staff

MS. SARAH H. SANDERS  
Assistant to the President  
and Press Secretary

MR. ANDREW BREMBERG  
Assistant to the President  
and Director of the Domestic  
Policy Council

MR. MARC SHORT  
Assistant to the President  
and Director of Legislative  
Affairs

MR. JOHN EISENBERG  
Deputy Assistant to the  
President and Deputy  
Counsel to the President

SUBJECT: Principals Small Group Meeting on Temporary  
Protected Status

There will be a Principals Small Group meeting on Temporary  
Protected States on Friday, November 3, 2017, from 9:15 - 10:00  
a.m. in the White House Situation Room. An agenda is attached  
at Tab A. A discussion paper is attached at Tab B. Please pass  
the attached to Principals. If you have any questions, please  
contact Scott Oudkirk at (202) 456-1056.

J. Keith Kellogg

LTG (Ret) J. Keith Kellogg  
Executive Secretary and Chief of Staff  
National Security Council



Attachments

Tab A Agenda

Tab B Discussion Paper on Temporary Protected Status (NSC)







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RESTRICTED PRINCIPALS COMMITTEE MEETING  
ON TEMPORARY PROTECTED STATUS

DATE: November 3, 2017  
LOCATION: White House Situation Room  
TIME: 9:15-10:00 AM

AGENDA

- I. Overview of Temporary Protected Status ..... DHS
- II. Discussion of Extension and Termination Options ..... ALL
- III. Recommendations and Implementation ..... ALL



**TAB B**



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**DISCUSSION PAPER FOR  
PRINCIPALS SMALL GROUP MEETING ON TEMPORARY PROTECTIVE STATUS**

**Purpose**

To coordinate the conditions and process for terminating temporary protected status (TPS) for aliens from El Salvador, Honduras, Nicaragua, and Haiti. The Acting Secretary of Homeland Security must make a decision by Monday, November 6, 2017.

**Background**

TPS, legislated by Congress in 1990 as Section 244 of the Immigration and Nationality Act (INA), was designed as a humanitarian response tool to shelter aliens present in the United States whose countries suffer from either an ongoing armed conflict or natural disaster. Although the INA stipulates that TPS be temporary, in the cases of these four countries, successive administrations have routinely extended it. TPS, although not providing a durable legal status in the United States, allows its beneficiaries to gain work authorization and otherwise live fully integrated lives here. Over the course of the beneficiaries' many years residing in the United States, many have had U.S. citizen children and established extensive ties to their local communities.

Nine countries are designated for TPS and approximately 435,000 individuals benefit. The total number of beneficiaries for the four countries under immediate consideration is approximately 413,500 people or 95 percent of all TPS beneficiaries in the United States (Tab A). Honduras and Nicaragua received TPS designation in 1999 as a result of Hurricane Mitch. El Salvador and Haiti received their designation in 2001 and 2010, respectively after earthquakes. Although a decision on El Salvador is not required until January, the Acting Secretary of Homeland Security intends to handle all three Central American countries simultaneously in light of their shared geography and the similar predicates. The deadline for a determination on Haiti's TPS is on November 23, 2017, supporting a case for setting a unified course of action for all four countries simultaneously.

**Discussion**

INA Section 244(b)(3)(A) requires the Acting Secretary of Homeland Security to determine 60 days before the expiration of a country's TPS period of designation whether to extend or terminate the status based on an evaluation of the conditions that initially warranted granting TPS. The Department of Homeland Security (DHS) conducts its own assessment of country conditions, but the law also requires consultation with appropriate agencies, which for TPS has customarily resulted in the Secretary of State providing an assessment and recommendation. The Acting Secretary of Homeland Security is not obliged to concur with the Secretary of State's recommendations but often does. Extensions may be for a period not less than six months and not more than 18 months.



In addition to the option of terminating or extending TPS, there are two other possibilities. The INA allows a re-designation, which can redefine the rationale for the designation based on changed but still extraordinary and temporary conditions in the foreign state or redefine which aliens present in the United States are eligible to benefit. INA Section 244(b)(3)(C) also permits the Secretary of Homeland Security not to make a determination, which would automatically extend TPS for six-months or, at her discretion, up to 18 months.

In the cases of El Salvador, Honduras, Nicaragua, and Haiti, the temporary conditions that arose out of natural disasters and supported TPS designations have long ceased to exist. The Secretary of State assessed that conditions in all four countries no longer support TPS designations and recommended terminations with an effective date 18 months later to allow affected parties to arrange for an orderly exit and return. INA Section 244(d) (3) permits the Acting Secretary of Homeland Security to delay the effective date of termination to provide for an orderly transition period for beneficiaries. The Acting Secretary of Homeland Security took that approach when she terminated TPS for Sudan in September 2017 with an effective date in November 2018.

#### Recommendation

Terminate with an effective date of January 5, 2019 and engage Congress to pass a comprehensive immigration reform to include a merit based entry system. A 12 month delay in the effective termination date would allow for an orderly transition period for beneficiaries. Moreover, it would allow Congress time to act and to factor the fate of TPS beneficiaries into legislation. While many TPS beneficiaries may not qualify for legal status under a merit based system, Congress could craft alternatives to allow members of this group to remain. The Administration could signal its support for such a resolution provided Congress enact needed immigration reforms.

Extending TPS for any or all of the four countries would prolong the distortion between the temporary protections that TPS was designed to provide and current circumstances. It would also lengthen the period during which beneficiaries would deepen their connections to the United States, making any future resolution of their status in the United States more complicated. Redesignation is not a viable option because the challenges all four countries face are long-term political, security, and economic deficiencies and are unrelated to ongoing armed conflict or natural disasters.

#### ATTACHMENT

Tab A      Temporary Protective Status: Countries, Beneficiaries, and Key Dates

Who?  
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**Temporary Protective Status:**  
**Designated Countries, Beneficiaries, and Key Dates**

Country	Number of Beneficiaries	Target Decision & Federal Register Notice Publication	Expiration Date
Honduras (1999)	86,163	11/06/2017	01/05/2018
Nicaragua (1999)	5,349	11/06/2017	01/05/2018
El Salvador (2001)	263,282	11/06/2017	03/09/2018
Haiti (2010)	58,706	11/23/2017	01/22/2018
Syria (2012)	6,177	01/30/2018	03/31/2018
Nepal (2015)	12,967	04/25/2018	06/24/2018
Yemen (2015)	819	07/05/2018	09/03/2018
Somalia (1991)	497	07/19/2018	09/17/2018
S. Sudan (2011)	49	03/03/2019	05/02/2019

